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USAID LAND GOVERNANCE ACTIVITY

Annual Program Report No. 1 Fiscal Year 2019

May 24–September 30, 2019

October 2019

This activity progress report was produced for review by the United States Agency for International Development. It was prepared by Tetra Tech.

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ACRONYMS AND ABBREVIATIONS

AAR	After Action Review
ADS	Automated Directive System
CDCS	Country Development Cooperation Strategy
CLA	Collaborating, Learning, and Adapting
CLGE	Community Landholding Governance Entity
COP	Chief of Party
DCOP	Deputy Chief of Party
DG	Director General
DO	Development Objective
DQA	Data Quality Assessment
EFCCC	Environment, Forest, and Climate Change Commission
EGII	Ethiopia Geospatial Information Institute
FY	Fiscal Year
GIS	Geographic Information System
GIZ	Duetsche Gesellschaft für Internationale Zusammenarbeit
GOE	Government of Ethiopia
GPS	Global Positioning System
IDIQ	Indefinite Delivery Indefinite Quantity
ILC	International Land Coalition
ILRI	International Livestock Research Institute
IR	Intermediate Result
KAP	Knowledge, Attitude, and Practice
USAID LGA	USAID Land Governance Activity
LALU	Land Administration and Land Use
LAND	Land Administration to Nature Development Program
LAUD	Land Administration and Use Directorate
LOA	Life of Activity
LW	Learning Woreda
M&E	Monitoring and Evaluation
MAST	Mobile Applications to Secure Tenure
MEL	Monitoring, Evaluation, and Learning
MoA	Ministry of Agriculture
MoUDC	Ministry of Urban Development and Construction
NRS	National Regional States
NCRPRS	National Cadastral Real Property Registry System
NILUPP	National Integrated Land Use Planning and Policy
NRLAIS	National Rural Land Administration Information System
OSLAUB	Oromia State Land Administration and Land Use Bureau
PII	Personally Identifiable Information
PIRS	Performance Indicator Reference Sheet
SC	Steering Committee
STARR II	Strengthening Tenure and Resource Rights II
TOC	Theory of Change
STTA	Short-Term Technical Assistance
USAID	United States Agency for International Development
USG	United States Government

GENERAL INFORMATION

Activity Title	USAID Land Governance Activity (USAID LGA)
Prime Partner	Tetra Tech ARD
Contract Number	7200AA18D00003/ 72066319F00002, IDIQC
Activity Start Date	May 24, 2019
Activity End Date	May 23, 2024
Life of Project Budget	Approximately \$10.9 million
Reporting Period	FY2019: May 24, 2019, to September 30, 2019

I.0 BACKGROUND AND INTRODUCTION

United States Agency for International Development (USAID)/Ethiopia contracted Tetra Tech as the prime contractor to implement the five-year, \$10.9 million Land Governance Activity (USAID LGA) Task Order (TO) under the Strengthening Tenure and Resource Rights (STARR) II Indefinite Delivery Indefinite Quantity (IDIQ) Contract. Tetra Tech will implement USAID LGA over a five-year period commencing May 24, 2019 (effective date per Section F.2 of the TO contract).

The goal of USAID LGA is to assist the Government of Ethiopia (GOE), its regions, and its citizens in strengthening land governance, increasing incomes, reducing conflict, and supporting well-planned urbanization, thereby contributing to the country's Second Growth and Transformation Plan. To help achieve these goals, USAID LGA will work in close partnership with relevant institutions in the GOE, Ethiopian universities and research institutions, and other development partners operating in the land sector to implement activities under two components:

Component 1: Strengthening the land governance system

- i. Facilitate policy reforms and strengthen land administration and land use institutions by promoting structural reforms of rural and urban institutions and the land information system.
- ii. Improve technical capacity for suitable land administration and land use planning activities to address emerging issues, such as urbanization, industrialization, and youth.
- iii. Conduct policy-oriented research on land governance and provide scalable solutions to improve land governance.

Component 2: Expanding communal land tenure security in pastoral areas

- i. Expand communal land tenure security in pastoral areas through improved policy and legal reform.
- ii. For pastoral community lands, develop a scalable approach for land demarcation and certification in collaboration with community institutions.

USAID LGA commenced implementation on May 24, 2019. This Annual Program Report, therefore, serves as a summary description of implementation progress and accomplishments made over the last four months of Fiscal Year (FY) 2019. This summary description is presented in four sections: mobilization and rapid start-up; contract deliverables; implementation progress; and, monitoring, evaluation and learning (MEL).

We note that the implementation progress section summarizes the progress made to implement activities described in USAID LGA's approved Work Plan during the final quarter of the FY and that is described in greater detail in the Quarterly Program Report submitted on October 30, 2019. We also note that USAID LGA's MEL Plan was approved at the end of the FY. As such, this summary presents the approved performance indicator summary table but does not describe progress made to achieve the approved performance indicator targets during the FY.

2.0 USAID LGA MOBILIZATION AND RAPID START-UP

2.1 STAFF DEPLOYMENT

Tetra Tech mobilized the Chief of Party (COP), Dr. Solomon Bekure Woldegiorgis, to take up his post on the effective date of the TO contract, May 24, 2019. Since that date, the COP has led implementation of startup activities and then provide overall guidance and leadership for technical implementation of the Activity.

According to contract terms, additional key personnel were required to be in position by June 10, 2019. As of this date the Land Policy Specialist (LPS), Abebe Mulato, and the Land Administration and Use Specialist (LAUS) Alehegne Dagneu, were mobilized and in post. The Deputy Chief of Party (DCOP), Solomon Kebede, was required to provide his employer, the Ministry of Urban Development and Construction, 30 days' notice of his intention to leave his position. He provided the required notice and was in post on July 1, 2019.

Tetra Tech recruited Abdul Ebrahim to serve as the MEL Specialist and requested USAID approval for his hiring. He was issued a short-term consulting agreement so he could begin development of the USAID LGA MEL Plan while approval for his proposed increased daily rate was pending. After USAID approval, he was issued a long-term labor agreement.

Additionally, Tetra Tech requested approval to hire Dr. Waktola Tiki Uma to serve as the Pastoral Land Tenure Specialist (PLTS). Approval is anticipated early in the next reporting period. Recruitment for the Gender Specialist was on-going at the end of the reporting period.

In regards administrative staff, Tetra Tech mobilized the Activity Finance Officer (FO), Abebe Tumaye on May 24, 2019 to support the COP and carrying out mobilization activities. COP then carefully sequenced on-boarding of additional administrative staff as they were needed to support mobilization and implementation activities. Additional administrative staff hired during the FY included Grants Specialist, Alemayehu Degafu; Administrative and Finance Assistant Azeb Shoferew; and Driver, Amha Getachew. The proposed Director of Administration and Finance (DAF) was approved at the time of award. The highly qualified candidate who had served as Operations Manager for the predecessor USAID Lane Administration to Nurture Development (LAND) project, had secured employment during the period between proposal submission and contract award. The candidate requested a higher salary that USAID approved. During the negotiation process, the candidate's employer offered her a DCOP position with an even higher salary. The candidate then rejected Tetra Tech's offer of employment. Recruitment for the DAF position is on-going.

2.2 ADMINISTRATIVE START-UP TASKS

Registration and Banking. Tetra Tech is legally registered in Ethiopia and has established bank accounts required to implement the Activity.

Offices. Tetra Tech executed a lease on June 5, 2019, for the LGA offices located at Bole Sub city, Woreda 05, House No. 311, Addis Ababa, Ethiopia. These are the offices used by the former USAID LAND project. The offices are close to GOE partner institutions, contain a large conference room, and provide a safe environment for meetings with GOE and USAID officials and for LGA staff.

Procurement of Office Furniture, Vehicles and Information Technology (IT) Equipment. Delivery of the ordered office furniture was completed. Section H.14 of the Task Order contract Agency Chief Information Officer (CIO) approval to purchase IT equipment including laptop computers. Tetra Tech's home office worked with the USAID/Ethiopia Contracts Office to compile the required

information and secure CIO approval. Four vehicles and 6 of the computers purchased have arrived in Addis Ababa and pending the necessary customs clearance and registration. A server, 16 additional computers and mobile telephones ordered in the US are expected to arrive in October 2019.

Post-Award Orientation Call. This telephone conference between USAID/Ethiopia and Tetra Tech home office staff was held on June 18, 2019. Participants at the USAID/Ethiopia offices included the Contracting Officer (CO), COR, and USAID LGA COP. The CO presented USAID's expectation of the results of the Activity and reviewed contract terms and priority approvals and administrative and procurement issues. Participants discussed the challenges of securing CIO approval to purchase basic and required IT equipment such as laptops, the implementation challenges this creates, and the way forward.

3.0 CONTRACT DELIVERABLES

Tetra Tech ensured timely delivery of all contract deliverables during the FY according to the Delivery Schedule provided in Section F.6 of the TO contract. The deliverables submitted included:

- **An acceptable Branding and Marking Plan.** The draft Branding and Marking Plan was included with Tetra Tech's proposal. It was further developed and presented to USAID in the Activity's Mobilization Plan.
- **Mobilization Plan.** Tetra Tech submitted the Mobilization Plan 15 days after contract signature as required. The plan was approved by USAID. This approval also served as approval for the Branding and Marking Plan above.
- **Quarterly Program and Financial Reports.** Tetra Tech submitted the first quarterly reports on July 30, 2019 and the second quarterly reports on October 30, 2019 as required under the contract. USAID approval of the reports is pending.
- **Annual Work Plan with Budget.** Tetra Tech submitted final draft of the Work Plan 90 days after contract award. USAID approved the Work Plan and Budget at the end of the FY.
- **MEL Plan.** Tetra Tech also submitted final draft of the MEL Plan 90 days after contract award. USAID approved the MEL Plan at the end of the FY.

4.0 IMPLEMENTATION PROGRESS

4.1 COMPONENT I: STRENGTHENING THE LAND GOVERNANCE SYSTEM

4.1.1 Sub-Component I.1: Facilitate policy reforms and strengthen land administration and land-use institutions by promoting structural reforms of rural and urban institutions and the land information system

ACTIVITY I.1: ESTABLISH AND PROVIDE ONGOING SUPPORT TO THE USAID LGA STEERING COMMITTEE

In advance of convening the initial USAID LGA Steering Committee (SC) meeting, COP and the technical team conducted initial consultations with Amhara, Oromia, Somali and Tigray National Regional States (NRSs) to introduce these GOE stakeholders to the Activity's structure and to agree the proposed interventions to be implemented in each NRS.

It was agreed that USAID LGA will support the following tasks in each NRS (except where specified otherwise):

- i. Preparation of expropriation, valuation and compensation guidelines in all four NRSs after the Federal Government issues its expropriation and compensation guidelines.
- ii. Harmonizing rural land administration and use (LALU) laws in all the four NRSs after the Federal Government issues the revised LALU Proclamation which is still pending at the Council of Ministers.
- iii. Integration of rural and urban land cadaster and land administration and land management services in a unified platform.
- iv. Securing pastoral land rights in Oromia and Somali NRSs, starting with issuing regulations that strengthen communal land rights of pastoral communities and provides the legal basis to adjudicate, register and certify pastoral landholdings.
- v. Building capacity of the regional land administration systems, particularly training government staff at the second-degree level and providing internship opportunities to land administration and land management diploma and first-degree students.
- vi. Engaging universities to support trainings on land administration and land management and research on land issues to provide evidence for informing land policy formulation, improving the legal framework and implementing land development programs.

USAID LGA COP prepared the Terms of Reference (TOR) for the SC that was shared with the USAID Contract Officer's Representative (COR) who concurred with the guidance contained in the TOR.

In the coming FY, USAID LGA will conduct similar consultations in the Afar and SNNP NRSs and facilitate holding of the inaugural national SC meeting.

ACTIVITY I.2: SUPPORT THE NILU POLICY/PLAN PROJECT OFFICE TO ADVANCE DEVELOPMENT AND ROLL OUT OF THE NILU POLICY/PLAN

The National Integrated Land Use (NILU) Policy/Plan project office (PO) is currently housed under the Environment, Forest and Climate Change Commission (EFCCC). The USAID LGA predecessor project, Land Administration to Nurture Development (LAND) supported establishment of the PO and development of a Road Map Document (RMD) for the preparation of the Policy and drafting the Plan. The RMD is currently under review by the EFCCC.

Currently, the NILU PO is implementing various preparatory activities to pave the way for development of national, regional and *woreda*-level land use plans with support from the World Bank and *Duetsche Gesellschaft für Internationale Zusammenarbeit* (GIZ). Although progress has been made by the NILU PO to contract a consultant support development of preparatory activities, USAID LGA has observed during initial consultations and engagement with the office that the EFCCC is not providing it guidance, or devoting attention and support carry out its mandate. Moreover, the head of the PO is not a technical expert experienced in land use planning and natural resource management. The NILU Policy remains in draft form and preparation of the plan has not yet started in earnest and it appears the PO has not mobilized sufficient resources to begin the task. USAID LGA is concerned that this important work may not advance or be abandoned if it remains on the current course, and kindly requests that the USAID Ethiopia Mission raises these issues in its discussions with officials at the highest levels of government.

USAID LGA support during the coming FY will be developed to help address these issues of concern and include:

- Producing a documentary video to be broadcasted on national and regional television that will sensitize the general public to the need for the NILU Policy and its purpose to guide sustainable use of the country's land and natural resources.
- Assessing need and deliver technical assistances as required to the NILU PO to finalize the draft NILU Policy, which is currently under review by the EFCCC.
- Conducting dialogue with stakeholders for the preparation of the NILU Plan.

ACTIVITY 1.3: SUPPORT REFORM OF FEDERAL AND REGIONAL PROCLAMATIONS AND REGULATIONS AND STRENGTHEN CAPACITY OF LAND ADMINISTRATION OFFICIALS TO IMPLEMENT NEW LEGISLATION

USAID LGA secured agreement with the Ministry of Urban Development and Construction (MoUDC) to support development of the regulation required to implement the recently adopted Proclamation No. 1161/2019, Expropriation of Land Holdings for Public Purposes, Payments of Compensation and Resettlement of Displaced People”.

In the coming FY, USAID LGA will deliver the following support to implement this important piece of legislation:

- Provide the MoUDC technical and financial assistance to draft the regulation to implement the new “Proclamation No. 1161/2019, Expropriation of Land Holdings for Public Purposes, Payments of Compensation and Resettlement of Displaced People.”
- Revise existing expropriation, valuation and compensation training manual and materials if the regulation is issued by the Council of Ministers.
- Train NRSs drafting committees on legal drafting techniques.
- Prepare a model template for expropriation and compensation directives for use by the NRSs, if the regulation is issued by the Council of Ministers.
- Provide legislative drafting training to selected NRS drafting committees.

ACTIVITY 1.4: SUPPORT ESTABLISHMENT OF A UNIFIED RURAL/URBAN SERVICE DELIVERY PLATFORM

The Oromia NRS has merged its separate rural and urban land administration bureaus into one entity without prior study and assessment to determine how the separate rural and urban work flows will be unified. Although the two bureaus are now under one roof and management, they continue to function separately as they did prior to unification. USAID LGA has secured agreement with the Head of the Oromia State Land Administration and Land Use Bureau (OSLAUB) to support development of a unified

and single land cadaster and land administration information system. USAID LGA support to this initiative will entail a detailed assessment of the work flows under the two separate rural and urban land administration systems and recommendations to establish a single, unified system. Solutions developed for Oromia NRS will be considered in light of similar challenges faced by Amhara, Tigray, Somali and SNNP NRSs and serve as a model for developing a nationally integrated land information system.

In the coming FY, USAID LGA will:

- Produce a brief assessment report on the legislative implications of merging the Oromia urban and rural land administrations and land use bureaus into a single land administration system.
- Engage Tetra Tech STARR II IDIQ consortium member, InnoLA Solutions, with support from USAID LGA technical staff to assess the workflow of the two separate rural and urban land administration systems and recommend options to establish an integrated low cost, web-enabled and GIS supported integrated land administration system.
- Organize a national forum for discussing on the benefits and desirability of integrating the urban and rural cadaster and providing unified unifying rural and urban land administration system to improve delivery of services to the public.

ACTIVITY 1.5: INCREASE PARTICIPATION OF WOMEN AND YOUTH IN THE LAND AGENDA

USAID LGA conducted wide-reaching recruitment process to identify and hire a highly qualified Gender Specialist (GS) to lead integration of gender and youth issues in program design and implementation. A qualified candidate has been identified and approval to hire the candidate is pending USAID approval.

Once the candidate is approved in the coming FY, USAID LGA will engage Tetra Tech STARR II consortium partner, Landesa, to work closely with the USAID LGA GS and the national and regional Women's Land Task Forces (WLTfs) to produce a Gender and Youth Strategy and Action Plan (GYSAP) to be integrated into all USAID LGA activities. The team will design the GYSAP to encourage and assist GOE institutions to assign greater priority to gender issues, promote commitment to providing equal employment opportunities, and measure and hold institutions accountable for performance. The GYSAP will also identify practices that prevent women and youth from accessing, using, and inheriting land and accessing credit and fully benefitting from GOE reforms implemented with USAID LGA assistance.

4.1.2 Sub-Component 1.2: Improve Technical Capacity for Suitable Land Administration and Use Planning Activities to Address Emerging Issues Such as Urbanization, Industrialization, and Youth

ACTIVITY 1.6: SUPPORT GRADUATE-LEVEL DEGREE AND TECHNICAL VOCATIONAL EDUCATION AND TRAINING (TVET) PROGRAMS AND INTERNSHIP PROGRAMS IN GOE MINISTRIES

USAID LGA conducted discussions with officials from both the rural and urban land administration bureaus of Amhara, Oromia, Somali and Tigray NRSs. All officials stated support to work with the Activity to support graduate level training programs and internship opportunities. They also stated, however, that they lack resources to help finance these opportunities. For this reason, the officials suggested that USAID LGA prepare a proposal on how to deal with cost sharing of both the internship and second-degree level training.

In the coming FY, USAID LGA will:

- Facilitate consensus from federal and regional stakeholders on a practicable cost-sharing schemes to be described in the proposal to be prepared by USAID LGA.
- Obtain written agreements with the MoA, MoUDC, and NRS land bureaus on the cost sharing arrangements.

ACTIVITY 1.7: SUPPORT ESTABLISHMENT AND STRENGTHENING OF THE NATIONAL LAND PROFESSIONALS ASSOCIATION

USAID LGA discussed options for establishing and strengthening the association with officials from both the both urban and land administration bureau officials in the Amhara, Oromia, Somali and Tigray NRSs and representatives from the Institute of Land Administration at Bahir Dar University (ILA/BDU). They supported the proposition of re-establishing the Ethiopian Land Administration Professionals Association (ELAA) that is no longer functioning but acknowledged that making the ELAA sustainable will be challenging.

In the coming FY, USAID LGA will collaborate with the ILA/BDU to assess the actions required to re-establish the ELAA and then produce an organizational capacity building strategic plan for the ELAA.

4.1.3 Sub-Component 1.3: Conduct Policy-Orientated Research on Land Governance and Provide Scalable Solutions to Improve Land Governance

ACTIVITY 1.8: SUPPORT POLICY-ORIENTED RESEARCH ON LAND GOVERNANCE

USAID LGA assessed capacity of Ethiolandnet to convene its members, comprising government land experts, academia, CSOs, and development partners to begin development of the National Land Policy Research Agenda. With additional support from USAID LGA and ILA/BDU, Ethiolandnet appears to be a viable venue for developing the research agenda. As a next step, USAID LGA requested Ethiolandnet to task a team from its members to consult with the regional LALU bureaus to identify urgent land sector issues impacting their work and that require further research.

In the coming FY, USAID LGA will analyze the issues identified, facilitate a national stakeholder’s workshop and provide technical assistance to produce a proposed national research agenda identifying priority topics to be researched under the Activity’s competitive grants scheme.

ACTIVITY 1.9: SUPPORT ESTABLISHMENT OF LEARNING WOREDAS

USAID LGA’s approved Work Plan did not envision supporting development of development of a Learning Woreda (LW) during the FY. During USAID LGA initial consultations with GOE stakeholders, the MoA requested support to monitor progress towards achieving performance metrics tied to funding tranches under the \$500 million World Bank Climate Action through the Landscape Management Program for Results (CALM) project.

In the coming FY, USAID LGA will agree modalities for seconding a Monitoring Evaluation and Learning (MEL) Specialist and Communications Specialist to assist the MoA establish its MEL system and produce a communications strategy as required under its agreement with the World Bank. Additionally, consultations with pastoral stakeholders under Activity 2.3 below will help inform selection of a LW in a pastoral location.

ACTIVITY 1.10: SUPPORT PILOTING OF SYSTEMATIC CERTIFICATION IN A SELECTED PERI-URBAN AREA

USAID LGA, in consultation with MoUDC and OSLAUB experts have identified Dukem town as the most appropriate location to pilot systematic registration of urban parcels. Its size and proximity to Addis Ababa are conducive to piloting and the process will serve as an important test of OSLAUB’s

initiative to create a unified urban/rural cadaster and land administration information system. USAID LGA experts have begun to collaborate with MoUDC and OSLAUB experts to develop an action plan to guide pilot activities to systematically adjudicate and demarcate 1,500 urban parcels over a one-year period. The plan envisions applying USAID's Mobile Application to Secure Tenure (MAST) approaches to integrate fit for purpose mapping and data collection processes to increase efficiency and reduce the costs of systematic adjudication. The plan will also define activities to raise public awareness about the pilot, build OSLAUB staff capacity to implement the pilot, establish a grievance/dispute resolution mechanism, and defining the appropriate registration workflows between OSLAUB and Dukem town.

USAID LGA also met with the Director General of the Ethiopia Geospatial Information Institute (EGII), formerly the Ethiopian Mapping Agency, to update him on the proposal developed under the previous USAID LAND project to densify the country's Continuous Operating Reference System (CORS). Data generated by the CORS Stations to GIS users could be very useful to scaling up the fit for purpose MAST approach to demarcate and register urban parcels. Additional support required to densify Ethiopia's CORS will be discussed with USAID.

In the coming Quarter, USAID LGA will:

- Engage Tetra Tech's small business partner and STARR II IDIQ consortium partner, Resonance, that assisted USAID to develop its MAST approach, to support OSLAUB in developing fit for purpose mapping solutions, training staff and options for utilizing CORS and UAV (drone) technologies in the pilot activities and producing recommendations to scale up successful pilot approaches nationally.
- Support OSLAUB to produce the action plan for adjudicating, demarcating and registering 1,500 parcels in Dukem town.
- Select exact locations in Dukem town to pilot systematic certification of 1,500 urban parcels.

4.2 COMPONENT 2: EXPANDING COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS

4.2.1 Sub-Component 2.1: Expand Communal Land Tenure Security in Pastoral Areas through Improved Policy and Legal Reform

ACTIVITY 2.1: SUPPORT DEVELOPMENT OF PASTORAL RIGHTS LEGISLATION

USAID LGA Work Plan envisioned that the first three months of project implementation would require ongoing discussions with Afar, Oromia and Somali NRS and USAID to clarify the exact geographic areas where USAID LGA will deliver support to strengthen rights of pastoral communities and demarcate their landholdings.

USAID LGA assistance to develop legislation to strengthen rights and demarcate landholdings will begin in the coming FY and will include:

- In collaboration with OSLAUB, complete a rapid assessment of the performance of the communal land governance entities (CLGEs) that were established to manage the three certified pastoral landholdings of Dirre, Golbo and Malbe in Borana Zone to help inform OSLAUB's revisions to the draft Pastoral Land Administration and Use Regulation that was supported under the LAND project. The revised draft will be reviewed at a stakeholders' workshop in which representatives of pastoral communities, government entities and civil societies from the various pastoral zones in will participate.
- Finalize draft Oromia NRS Pastoral Lands Registration Regulation.
- Finalize draft Afar NRS Pastoral Lands Registration Regulation.

- Conduct desk review on LALU related laws in Somali NRS to identify gaps that need to be addressed.
- Finalize draft Afar Expropriation Valuation and Compensation Guidelines.

4.2.2 Sub-Component 2.2: Develop A Scalable Approach for Land Demarcation and Certification in Collaboration with Community Institutions for Pastoralist Community Lands

ACTIVITY 2.2: SUPPORT STRENGTHENING OF PASTORAL INSTITUTIONS

Similar to Activity 2.1 above, USAID LGA's Work Plan envisioned that field work in pastoral areas would begin in Quarter 1 of Fiscal Year 2020. In the upcoming FY, USAID LGA will assess the performance of CLGEs established to manage the certified pastoral landholdings of Dirre, Golbo and Malbe in Borana Zone as a pre-requisite to both refining the Regulation that defines communal land rights and designing support to help strengthen CLGE governance capacity.

In addition to conducting the assessments in Borana Zone, during the coming FY USAID LGA will:

- Assess 2 CLGEs established in Afar NRS under LAND.
- Support two new communities in Borana Zone to establish their CLGEs and develop by-laws.

ACTIVITY 2.3: DEVELOP SCALABLE APPROACHES TO DEMARCATATE AND CERTIFY PASTORAL LANDHOLDINGS AND SUPPORT PARTICIPATORY LAND USE PLANNING

As noted above, USAID LGA's Work Plan envisioned that field work in pastoral areas would begin in Quarter 1 of Fiscal Year 2020. In the upcoming FY, USAID LGA will:

- Conduct discussions with USAID about potential demarcation activities in SNNP, Benishangul-Gumuz, and Gambella NRSs.
- Conduct discussions with the USAID Pastoral Areas Resilience Activity (PARA) project, and other projects working in pastoral areas to help identify sites for demarcation and registration of communal landholdings and strengthen collaboration between these projects and USAID LGA.
- Produce a report describing scalable approaches to demarcating and certifying pastoral land holdings.
- Discussions and assessments above will help identify a LW in Borana Zone (Activity 1.9 above).

5.0 MONITORING, EVALUATION, AND LEARNING

Preparation and Submission of MEL Plan: USAID LGA's focus during the FY was on developing and obtaining USAID approval for its MEL Plan. The MEL Plan will serve as a tool for USAID and the GoE to monitor implementation performance and track progress overtime. It will also support collaborating, learning, and adapting (CLA) processes with GoE stakeholders to develop and share knowledge and lessons learned to help improve performance of the Activity. The MEL Plan will guide and serve the USAID LGA as a living document which will be regularly updated based on findings from the regional consultations, regular context monitoring, and other related analyses.

MEL Tool Development: USAID LGA developed standard activity level MEL tools to facilitate and guide routine data collection, analysis, reporting, and learning throughout the life of the Activity. The tools developed include policy/regulation/curriculum/research status tracking worksheets, training/meeting/event documentation, monitoring and supportive supervision (MSS) guidelines and checklist, learning summary templates, routine data quality tracking dashboard as well as reporting templates. Training on both on the MEL Plan and MEL tools will be provided to USAID LGA staff and selected staff from GOE partners to help them better understand and contribute to the MEL system.

During the upcoming FY, USAID LGA will:

- Providing training to Activity and selected staff from GOE partners on the MEL Plan and Tools, data collection and reporting requirements.
- Conduct routine performance data collection and management.
- Hold quarterly project performance reviews and feedback.
- Design the Activity's Baseline Study.
- Prepare standard operating procedures (SOPs).

Because the MEL Plan was approved at the end of the reporting period, progress against indicators could not be tracked for this Quarterly Program Report. Below is the summary indicator table from the approved MEL Plan that will be used to track progress in subsequent Quarterly and Annual Program Reports.

TABLE 5.1. PERFORMANCE INDICATOR SUMMARY TABLE

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets					LOA target	
				Baseline	Y1	Y2	Y3	Y4		Y5
1	Number of agricultural and nutritional enabling environment policies analyzed, consolidated on, drafted or revised, approved, and implemented with USG assistance [EG.3.1-12, Outcome]	Stages: 1) Analyzed; 2) Drafted and presented for public/stakeholder consultation; 3) Presented for legislation/decreed; 4) Passed/approved; 5) Passed for which implementation has begun.	Year 1 interventions will support finalization and implementation of the NILU Policy. It is anticipated two additional policies informed by the national research agenda will be supported.	0	1	1	1	0	0	3
2	Number of specific pieces of land tenure and property rights legislation or implementing regulations proposed, adopted, and/or implemented positively affecting property rights of the urban and/or rural poor as a result of USG assistance [EG. 10.4-1, Outcome]	Stages: 1) Analyzed; 2) Drafted and presented for public/stakeholder consultation; 3) Presented for legislation/decreed; 4) Passed/approved; 5) Passed for which implementation has begun.	Targets based on NRS and city administration requests to amend their respective LALU proclamations; expropriation and compensation directives; and mortgage guidelines. One federal proclamation to guide implementation of the NILU Policy.	0	12	9	6	0	0	27

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets							
				Baseline	Y1	Y2	Y3	Y4	Y5	LOA target	
3	Percent of individuals trained in land tenure and property rights as a result of USG assistance who correctly identify key learning objectives of the training 30 days after the training [EG.10.4-2 Outcome]	Sex (Female, Male) and Age (Youth, Adult)	Due to technical complexity of training subjects and wide variations in the technical capacity of training participants across local land administration offices, it is assumed that 80% of all training participants will meet this mark.	0	80% of all trainees	80% of all trainees	80% of all trainees	80% of all trainees	80% of all trainees	80% of all trainees	80% of all trainees
4	Number of land and property rights disputes resolved by local authorities, contractors, mediators, or courts as a result of USG assistance [EG.10.4-3, Outcome]	Local authority; Contractor; Mediator; Court	An average of 3 disputes per pastoral landholding (based on LAND's experience); disputes over 5% of the estimated 15,000 parcels to be adjudicated in a selected peri-urban location.	0	81	193	199	199	168	840	

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets						
				Baseline	Y1	Y2	Y3	Y4	Y5	LOA target
5	Percent of people with access to a land administration or service entity, office, or another related facility that the project technically or physically establishes or upgrades who report awareness and understanding of the services offered [EG.10.4-4, Outcome]	Sex (Female, Male) and Age (Youth, Adult), Location	Awareness and understanding will increase over time as USAID LGA intensifies its support to improve land administration service delivery; adjudicate and register rights in pastoral and peri-urban areas; and inform women and youth about their property rights.	TBD	10%	20%	30%	40%	50%	50%
6	Number of parcels with relevant parcel information corrected or incorporated into an official land administration system as a result of USG assistance [EG.10.4-5, Output]	Parcel (New, Corrected)	Estimated pace at which land administration bureau will adjudicate and register parcels in selected peri-urban location with USAID LGA support.	0	1,500 peri-urban parcels	3,500 peri-urban parcels ¹	3,500 peri-urban parcels	3,500 peri-urban parcels	3,000 peri-urban parcels	15,000 peri-urban parcels

¹ In conjunction with piloting activities to demarcate peri-urban parcels, USAID LGA will support GoE officials to demarcate 30 pastoral landholding parcels LOA

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets						
				Baseline	Y1	Y2	Y3	Y4	Y5	LOA target
7	Number of land administration and land use personnel with a reported stronger capacity [Custom, Outcome]	Sex (Female, Male) and Age (Youth, Adult), Location	It is assumed that 80% of all training participants will achieve reported stronger capacity. This reflects the technical complexity of training subjects and supervisors referring higher performing personnel to the trainings.	TBD	12	399	399	413	413	1,636
8	Number of land administration and land use training curricula materials successfully developed and distributed [Custom, Output]	None	USAID LGA anticipates supporting development of single, uniform curricula that will be delivered by multiple TVETs in the country. It also anticipates supporting universities to develop training curricula for land administration officials and MSc. candidates.	0	1	2	2	1	1	7

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets						
				Baseline	Y1	Y2	Y3	Y4	Y5	LOA target
9	Amount of GOE resources leveraged in support of training on land tenure and property rights [Custom, Output]	Currency (USD, Ethiopian Birr)	The figures currently represent the value of GOE personnel's time spent in training. USAID LGA will revise the estimate after identifying additional resources to be leveraged in discussions with GOE officials.	0	ETB 388,000	ETB 1,740,000	ETB 2,680,000	ETB 2,680,000	ETB 1,740,000	ETB 9,228,000
10	Number of adults with legally recognized and documented tenure rights to land or marine areas, as a result of USG assistance [EG.10.4-7 IM-level]	Sex (Female, Male) and Age (Youth, Adult), Location (Urban, Rural)	Two adults in each pastoral household and 12,000 households in each of the 30 pastoral landholdings to be demarcated. Two adults with rights to the estimated 15,000 peri-urban parcels to be demarcated.	0	51,000	151,000	199,000	199,000	150,000	750,000
11	Number of adults who perceive their tenure rights to land or marine areas as secure [IM-level] [EG.10.4-8, Outcome]	Sex (Female, Male) and Age (Youth, Adult), Location (Urban, Rural); Type (Individual, Joint, Communal, State, Business, Other)	90% of the estimated 750,000 adults who will receive legal documentation of their land rights will perceive their rights to be secure.	TBD	45,900	135,900	179,100	179,100	135,000	675,000

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets						
				Baseline	Y1	Y2	Y3	Y4	Y5	LOA target
12	Number of households or organizations with legally recognized land or marine tenure rights as a result of USG assistance [Custom, Output]	Type (Household, Organization); Location	12,000 households per pastoral landholding and one household per each peri-urban parcel demarcated for a total of 375,000 households.	0	25,500	75,500	99,500	99,500	75,000	375,000
13	Number of pastoral communities with demarcated and certified land rights [Custom, Output]	Location	USAID LGA will support relevant land bureaus to demarcate and certify 30 pastoral community landholdings.	0	2	6	8	8	6	30
14	Number of inclusive, pastoral community institutions established [Custom, Output]	Location	USAID LGA will assist each pastoral community whose landholding is certified to establish its CLGE to serve as an inclusive governance institution.	0	2	6	8	8	6	30
15	Number of pastoral community land use plans developed [Custom, Output]	Location	USAID LGA will assist each pastoral community whose landholding is certified to develop a participatory land use plan.	0	2	6	8	8	6	30

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets						
				Baseline	Y1	Y2	Y3	Y4	Y5	LOA target
16	Number of pastoral community bylaws developed [Custom, Output]	Location	USAID LGA will assist each pastoral community whose landholding is certified and establishes its CLGE to draft community bylaws.	0	2	6	8	8	6	30
17	Number of hectares (in millions) mapped, demarcated, and adjudicated [Custom, Output]	Location; Status (Mapped, Demarcated, Adjudicated)	500,000 hectares per each pastoral community landholding	0	1 million	3 million	4 million	4 million	3 million	15 million
18	Number of research studies conducted on land administration and land use issues [that influence the policies or programs of the Government of Ethiopia] [Custom, Output]	None	The targets are based on prior experience of the LAND project and land anticipated land administration and use topics to be addressed by USAID LGA.	5	0	4	4	4	0	12
19	YOUTH-3: Percentage of participants in USG-assisted programs designed to increase access to productive economic resources who are youth (15-29) [IM-level]	Youth	10% of the adults with legally recognized and documented tenure rights are youth as defined in Ethiopia.	TBD	10%	10%	10%	10%	10%	10%

N°	Performance Indicator [and Type]	Disaggregation	Assumptions	Targets						
				Baseline	Y1	Y2	Y3	Y4	Y5	LOA target
20	GNDR-2 Percentage of female participants in USG-assisted programs designed to increase access to productive economic resources	Sex (female)	50% of the adults with legally recognized and documented tenure rights are women.	0	50%	50%	50%	50%	50%	50%
21	GNDR-4 Percentage of participants reporting increased agreement with the concept that males and females should have equal access to social, economic, and political resources and opportunities	Sex (Female, Male) and Age (Youth, Adult), Location (Urban, Rural)	Majority of participants will be members of pastoral communities that hold strongly entrenched cultural norms and traditions that do not recognize equal access to resources. The conservative targets reflect the difficulty and time required to change cultural norms and a cautious approach to mitigate backlash against women. Targets will be revised upon completion of the baseline.	TBD	1%	2%	2%	3%	3%	3%

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