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USAID LAND GOVERNANCE ACTIVITY

Quarterly Program Progress Report No. 3

QUARTER I, FISCAL YEAR 2020

October 1–December 31, 2019

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JANUARY 2020

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TABLE OF CONTENTS

- TABLE OF CONTENTSi**
- ACRONYMS AND ABBREVIATIONSii**
- GENERAL INFORMATION.....iv**
- 1.0 BACKGROUND AND INTRODUCTION 1**
- 2.0 COMPONENT 1: STRENGTHENING THE LAND GOVERNANCE SYSTEM 2**
 - SUB-COMPONENT 1.1: FACILITATE POLICY REFORMS AND STRENGTHEN LAND ADMINISTRATION AND LAND-USE INSTITUTIONS BY PROMOTING STRUCTURAL REFORMS OF RURAL AND URBAN INSTITUTIONS AND THE LAND INFORMATION SYSTEM..... 2
 - SUB-COMPONENT 1.2: IMPROVE TECHNICAL CAPACITY FOR SUITABLE LAND ADMINISTRATION AND USE PLANNING ACTIVITIES TO ADDRESS EMERGING ISSUES SUCH AS URBANIZATION, INDUSTRIALIZATION, AND YOUTH 7
 - SUB-COMPONENT 1.3: CONDUCT POLICY-ORIENTATED RESEARCH ON LAND GOVERNANCE AND PROVIDE SCALABLE SOLUTIONS TO IMPROVE LAND GOVERNANCE..... 7
- 3.0 COMPONENT 2: EXPANDING COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS 9**
 - SUB-COMPONENT 2.1: EXPAND COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS THROUGH IMPROVED POLICY AND LEGAL REFORM 9
 - SUB-COMPONENT 2.2: DEVELOP A SCALABLE APPROACH FOR LAND DEMARCATION AND CERTIFICATION IN COLLABORATION WITH COMMUNITY INSTITUTIONS FOR PASTORALIST COMMUNITY LANDS 9
- 4.0 MONITORING, EVALUATION AND LEARNING 11**

ACRONYMS AND ABBREVIATIONS

| | |
|-----------|----------------------------------------------------------|
| AAR | After Action Review |
| ADS | Automated Directive System |
| CDCS | Country Development Cooperation Strategy |
| CLA | Collaborating, Learning, and Adapting |
| CLGE | Community Landholding Governance Entity |
| CoP | Chief of Party |
| COR | Contractor Officer's Representative |
| CSO | Civil Society Organization |
| DCoP | Deputy Chief of Party |
| DG | Director General |
| DO | Development Objective |
| DQA | Data Quality Assessment |
| EFCCC | Environment, Forest, and Climate Change Commission |
| EGII | Ethiopia Geospatial Information Institute |
| FY | Fiscal Year |
| GS | Gender Specialist |
| GYSAP | Gender and Youth Strategy and Action Plan |
| GIS | Geographic Information System |
| GIZ | Duetsche Gesellschaft für Internationale Zusammenarbeit |
| GOE | Government of Ethiopia |
| GPS | Global Positioning System |
| IDIQ | Indefinite Delivery Indefinite Quantity |
| ILA/BDU | Institute of Land Administration at Bahir Dar University |
| ILC | International Land Coalition |
| ILRI | International Livestock Research Institute |
| IR | Intermediate Result |
| KAP | Knowledge, Attitude, and Practice |
| KM | Knowledge Management |
| USAID LGA | USAID Land Governance Activity |
| LALU | Land Administration and Land Use |
| LAND | Land Administration to Nature Development Program |
| LoA | Life of Activity |
| LW | Learning Woreda |
| M&E | Monitoring and Evaluation |
| MAST | Mobile Applications to Secure Tenure |
| MEL | Monitoring, Evaluation, and Learning |
| MoA | Ministry of Agriculture |
| MoUDC | Ministry of Urban Development and Construction |
| NWLRTF | National Women Land Rights Taskforce |
| NTC | National Technical Committee |
| NRS | National Regional States |
| NCRPRS | National Cadastral Real Property Registry System |
| NILU | National Integrated Land Use |
| NRLAIS | National Rural Land Administration Information System |
| NSC | National Steering Committee |
| OSLAUB | Oromia State Land Administration and Land Use Bureau |
| PII | Personally Identifiable Information |
| PIRS | Performance Indicator Reference Sheet |
| PO | Project Office |

| | |
|----------|-----------------------------------------------------------------------|
| PRIME | Pastoralist Areas Resilience Improvement and Market Expansion |
| REILA II | Responsible and Innovative Land Administration II |
| RLAUD | Rural Land Administration and Use Directorate |
| RMD | Road Map Document |
| SBANRD | Somali State Bureau for Agriculture and Natural Resources Development |
| SC | Steering Committee |
| STARR II | Strengthening Tenure and Resource Rights II |
| TOC | Theory of Change |
| TVET | Technical Vocational Education and Training |
| STTA | Short-Term Technical Assistance |
| ULAR | Urban Land Adjudication and Registration |
| USAID | United States Agency for International Development |
| USG | United States Government |

GENERAL INFORMATION

| | |
|-------------------------------|----------------------------------------------------------|
| Activity Title | USAID Land Governance Activity (USAID LGA) |
| Prime Partner | Tetra Tech ARD |
| Contract Number | 7200AA18D00003/ 72066319F00002, IDIQC |
| Activity Start Date | May 24, 2019 |
| Activity End Date | May 23, 2024 |
| Life of Project Budget | Approximately \$10.9 million |
| Reporting Period | Quarter I, FY2020: October 1, 2019, to December 31, 2019 |

I.0 BACKGROUND AND INTRODUCTION

United States Agency for International Development (USAID)/Ethiopia contracted Tetra Tech as the prime contractor to implement the five-year, \$10.9 million Land Governance Activity (USAID LGA) Task Order (TO) under the Strengthening Tenure and Resource Rights (STARR) II Indefinite Delivery Indefinite Quantity (IDIQ) Contract. Tetra Tech will implement USAID LGA over a five-year period from May 2019 to May 2024. This Quarterly Program Report No. 2 summarizes implementation progress made during the period of July 1-September 30, 2019 (Quarter 4, FY2019).

The goal of USAID LGA is to assist the Government of Ethiopia (GOE), its regions, and its citizens in strengthening land governance, increasing incomes, reducing conflict, and supporting well-planned urbanization, thereby contributing to the country's Second Growth and Transformation Plan. To help achieve these goals, USAID LGA will work in close partnership with relevant institutions in the GOE, Ethiopian universities and research institutions, and other development partners operating in the land sector to implement activities under two components:

Component 1: Strengthening the land governance system

- i. Facilitate policy reforms and strengthen land administration and land use institutions by promoting structural reforms of rural and urban institutions and the land information system.
- ii. Improve technical capacity for suitable land administration and land use planning activities to address emerging issues, such as urbanization, industrialization, and youth.
- iii. Conduct policy-oriented research on land governance and provide scalable solutions to improve land governance.

Component 2: Expanding communal land tenure security in pastoral areas

- i. Expand communal land tenure security in pastoral areas through improved policy and legal reform.
- ii. For pastoral community lands, develop a scalable approach for land demarcation and certification in collaboration with community institutions.

2.0 COMPONENT I: STRENGTHENING THE LAND GOVERNANCE SYSTEM

SUB-COMPONENT I.1: FACILITATE POLICY REFORMS AND STRENGTHEN LAND ADMINISTRATION AND LAND-USE INSTITUTIONS BY PROMOTING STRUCTURAL REFORMS OF RURAL AND URBAN INSTITUTIONS AND THE LAND INFORMATION SYSTEM

ACTIVITY I.1: ESTABLISH AND PROVIDE ONGOING SUPPORT TO THE USAID LGA STEERING COMMITTEE

The inaugural meeting of the USAID LGA National Steering Committee (NSC) was held on 23 December 2019 at the office of the Chairman, State Minister Dr. Kaba Urgessa in the Ministry of Agriculture (MoA). All members of the NSC participated in the meeting. Participants unanimously agreed that establishment and operation of the NSC is appropriate and important to advise and guide the Activity during its implementation to ensure it is aligned with GOE's policies, objectives and priorities in the land sector. The NSC will be instrumental in bringing to the attention of higher authorities the issues requiring decisions at that level. It was recommended that a National Technical Committee (NTC) also be established to assist the NSC regarding the technical aspects of project implementation. The NSC will serve as the coordination forum through which USAID LGA will assist the GOE to unify its rural and urban land administration systems and land information systems (LIS). USAID LGA assessments, including the assessment being conducted by InnoLA Solutions under Activity I.4 below, and technical inputs will be shared with the NTC for its analysis and development of policy recommendations to be submitted to the NSC for its consideration.

The heads of the four major GOE implementing partner agencies, the MoA, Ministry of Urban Development and Construction (MoUDC), Environment, Forest and Climate Change Commission (EFCCC) and Ethiopia Geospatial Information Institute (EGII) were requested to nominate their representatives to serve on the NTC. The terms of reference for the NTC will be drafted and approved by the NSC at its meeting that is expected to take place during the third quarter of this Fiscal Year (FY).

Participants shared their observations that the Activity's planned allocation of M.Sc. fellowships was skewed too far towards the regions. An agreement was reached to adjust the planned allocation (Please see Activity I.6 below).

Participants directed the USAID LGA implementation team to further refine the Activity's approved work plan for Fiscal Year 2020 by developing and incorporating detailed work plans for the Afar, Oromia and Somali National Regional States (NRSs). The implementation team will present these work plans at the next NSC.

USAID LGA has already begun to develop the work plans for Oromia and Somali NRSs with active participation of the land experts of the Oromia State Land Administration and Land Use Bureau (OSLAUB) and the Somali State Bureau for Agriculture and Natural Resources Development (SBANRD). Priority interventions in both NRSs will be similar and will support: (i) establishment of regional technical committees; (ii) drafting land legislation pursuant to enactment of the revised federal land expropriation and compensation and the land administration and use proclamations; (iii) drafting pastoral land administration and use regulations that secure pastoral landholding rights and empower customary land governance entities; (iv) registration of pastoral landholdings; and (v) institutional capacity building. Additional support will be provided to the Oromia NRS to make its unified rural and urban land administration platform operational; and pilot new technologies and methodologies for systematic Urban Land Adjudication and Registration (ULAR) in Dukem town. The detailed work plans

for both NRSs will be finalized through consultations and meetings with USAID LGA and NRS land experts during January 2020.

Security issues in Afar NRS have required the attention of land bureau officials with whom USAID LGA must collaborate with to develop the detailed work plans and approve the activities to be implemented. This has slowed progress to develop legislation required to strengthen the land rights of pastoral communities and support establishment of Community Land Governance Entities (CLGEs) as described under Component 2 below.

Additionally, USAID LGA held its Launching Workshop on November 12, 2019 at the Capital Hotel, Addis Ababa. Its primary objective was to inform all Activity stakeholders about the Activity's nature and scope and to collect inputs to help strengthen its implementation. The workshop was attended by 55 participants (F=5, M=50).

Participants included representatives from the State Minister for the MoA; the Ethiopian Geospatial Information Institute (EGII); and NRS land bureaus. Representatives from partner projects, civil society organizations (CSOs) and academia also participated.

Opening statements were delivered by H.E Ato Tazer Gebre Egziabiher, State Minister MoUDC and Mr. Sean Jones, the USAID Mission Director. The USAID LGA Chief of Party (COP), Dr. Solomon Bekure, provided an overview of interventions and priority objectives

and each expert of the implementation team provided detailed explanations of the Activity's components, interventions and cross-cutting focus on gender mainstreaming and monitoring, evaluation and learning (MEL). Closing remarks were delivered by the Director of Rural Land Administration and Use (RLAUD) for the MoA, Ato Tigistu Gebremeskel, the Director General Federal Urban Land and Landed Property Registry and Information Agency Ato Wondimu Seta, USAID Ethiopia Contract Officer's Representative (COR) Dr. Zemen Haddis and Dr. Bekure.

Overall, the launching workshop was successfully conducted as it helped inform the public at large, especially the major stakeholders of the USAID LGA Project, on its nature and scope. Media coverage of the workshop, arranged through collaboration with USAID and MoA, was wide-reaching and informative. The following are the URL links to this coverage:

Fana Television: https://www.youtube.com/watch?v=g_qI2V0fbE&t=36s

Addis Standards: <https://addisstandard.com/news-land-governance-project-to-improve-land-tenure-rights-for-farmerspastoralists-in-ethiopia-inaugurated/>

Ethiopia News Agency – ENA: <https://www.ena.et/en/?p=10673>



H.E Ato Tazer Gebre Egziabiher, State Minister MoUDC; Mr. Sean Jones, USAID Mission Director; Ato Tigistu Gebremeskel, Director Rural Land Administration and Use Directorate (L to R) help launch the USAID LGA by describing the Activity's role in helping Ethiopia achieve its development objectives.

USAID: <https://www.usaid.gov/ethiopia/press-releases/usaid-investments-improve-land-governance-ethiopia>

ACTIVITY 1.2: SUPPORT THE NILU POLICY/PLAN PROJECT OFFICE TO ADVANCE DEVELOPMENT AND ROLL OUT OF THE NILU POLICY/PLAN

The National Integrated Land Use (NILU) Policy/Plan Project Office (PO) is understaffed and lacks both technical capacity and a vision to implement its mandate. It has not yet begun to carry out an on-going effort to mobilize the estimated USD \$58 million required to prepare *woreda*, regional and national-level integrated land use plans. It is also not openly collaborating with USAID LGA. For example, the PO reported the draft NILU Policy has been sent to the Council of Ministers, but it was not willing to share a copy of the draft policy with USAID LGA.

The PO has recently procured the services of a team of consultants, with funding from development partners including the World Bank and GIZ, to produce a number of preparatory tasks and inputs required to begin rolling out implementation of the NILU Policy/Plan. The tasks are foreseen in the Road Map Document (RMD) developed with financial and technical support provided by the predecessor USAID Land Administration to Nurture Development (LAND) project. The tasks and inputs include:

- i. Land use data collection, management, and sharing framework;
- ii. An assessment of the existing land use-related data, and infrastructure, equipment, procedures, and guidelines for data management;
- iii. Training manual on land use data collection, management;
- iv. Legislative review and gap analysis on land use planning;
- v. Lessons and best practices of Gambela integrated land use and development master plan;
- vi. Draft national integrated land use policy and strategy documents;
- vii. A draft strategy document for the preparation of the NILUP;
- viii. A guide for common commodity groups' engagement;
- ix. Terms of reference (TORs) for 34 staffs identified in the RMD to train and lead regional states in preparing their integrated land use plans;
- x. NILUPP project staff training needs assessment;
- xi. Land use planning guideline; and
- xii. Public awareness creation and information dissemination strategy document.

The PO, however, lacks the services of a senior technical expert to provide advice and guide the PO's implementation of the RMD. USAID LGA has assisted the PO to develop terms of reference for the senior technical expert and will support recruitment of a suitable candidate during the next reporting period. Additionally, USAID LGA's Land Policy Specialist participated in a two days' workshop organized by the PO during December 25-27, 2019 to help define the legislative framework required to enact and implement the NILU Plan.

In addition to building technical capacity, the PO will need to begin mobilization of the estimated \$58 million in resources required to implement the NILU Plan. This figure exceeds GOE resources. Development partners will need to make significant contributions.

USAID LGA has discussed with USAID's Contract Officer's Representative (COR), Dr. Zemen Haddis, the challenges faced by the PO to effectively engage with development partners. The Activity will closely collaborate with the COR in the coming reporting period to convene a meeting with developing partners to agree with the PO the assistance that will be provided in the near future and to map out a strategy for mobilizing the additional resources required to develop and implement the NILU Plan.

ACTIVITY 1.3: SUPPORT REFORM OF FEDERAL AND REGIONAL PROCLAMATIONS AND REGULATIONS AND STRENGTHEN CAPACITY OF LAND ADMINISTRATION OFFICIALS TO IMPLEMENT NEW LEGISLATION

The USAID LAND project provided technical assistance and worked closely with the MoA and the MoUDC to substantively amend the Federal Expropriation and Compensation Proclamation No. 455/2005. The substantively amended proclamation was enacted as Proclamation No. 1161/2019. USAID LGA is now providing technical and financial assistance to develop the Federal Valuation Regulation to implement the new proclamation.

USAID LGA's Land Policy Specialist together with the GOE drafting committee comprising representatives from the MoA, MoUDC, Addis Ababa City Administration and the Federal Integrated Infrastructure Development Coordination Agency (FIIDCA) prepared an initial draft of the regulation. On December 31, 2019, the initial draft was presented to technical experts from federal and regional land bureaus, Ethio-Telecom, Ethiopian Road Authority, Ethiopian Electrical Power Authority, UN Women and academia who gathered for a workshop at Bishoftu town. A total of 27 experts (25 males and 2 females) participated in the workshop, which was fully financed by USAID LGA. The Land Policy Specialist is now supporting the drafting committee to enrich the initial draft with inputs provided at the workshop. A final draft of the regulation will be produced in the next reporting period and submitted to the Council of Ministers for approval. He was also requested to translate the draft into English.

It is noted that thus far, the MoUDC and MoA have provided approval only to develop the valuation regulation. Regulations required to establish a resettlement and compensation fund and to provide procedures for payment of compensation are also required to implement the new proclamation. Despite best efforts, USAID LGA has found it difficult to secure meaningful discussion time with officials from the two agree next steps to develop the additional regulations. USAID LGA will continue discussions with high level officials during the next reporting period.

ACTIVITY 1.4: SUPPORT ESTABLISHMENT OF A UNIFIED RURAL/URBAN SERVICE DELIVERY PLATFORM

The Oromia NRS has merged its separate rural and urban land administration bureaus into one entity. Although they are under one roof and management, the rural and urban directorates are functioning separately as they used to when they were separate bureaus. The head of the bureau has requested USAID LGA's assistance in developing a system that truly unifies the functions and services and operates under one land cadaster and one LIS.

Tetra Tech issued a subcontract to its small business partner and STARR II IDIQ consortium member InnoLA Solutions to assess the workflow of Oromia's rural and urban land administration systems and the functionality of Ethiopia's two existing LISs. The MoA, with support from the Government of Finland funded Responsible and Innovative Land Administration II (REILA II) project has constructed the National Rural Land Administration Information System (NRLAIS). The MoUDC collaborated with the Information Network Security Agency (INSA) to construct the Cadaster and Real Property Registration System (CRPRS) with technical advice provided by IGN France International. The functionality of the two systems was assessed to determine whether it is more effective to expand the functionality of either LIS, or if a new LIS should be constructed to serve as a unified LIS to support systematic urban and rural adjudication and registration, and manage and update the rights registration data.

USAID LGA worked closely with InnoLA's expert consultant by providing documentation for both systems, facilitating meetings between the MoA, REILA II and MoUDC and their respective system developers, and supporting field visits to Oromia NRS where the two systems are operational. InnoLA's consultant produced a first draft assessment report that is currently under review by experts from USAID LGA, Tetra Tech Home Office and the REILA II project. The final report will be presented at a stakeholder workshop during the next reporting period. USAID LGA will also engage the NTC once it is formed to produce recommendations for the NSC based on the report's findings.

ACTIVITY 1.5: INCREASE PARTICIPATION OF WOMEN AND YOUTH IN THE LAND AGENDA

USAID LGA completed a wide-reaching recruitment process and secured USAID approval to hire its proposed Gender Specialist (GS) during the reporting period. Efforts are underway to subcontract Tetra Tech consortium partner Landesa to work closely with the newly hired GS to produce Gender and Youth Strategy and Action Plan (GYSAP) to be integrated into all USAID LGA activities. It is noted that delays encountered during recruitment of the GS will move development of the GYSAP back into the next reporting period.

To prepare for development of the GYSAP, the GS has begun to develop a draft gender gap analysis framework informed by collection and review of reports and documents produced by government agencies and GOE partner projects including those funded by USAID. It is expected that the GYSAP will be developed to encourage and assist GOE land administration and use institutions to assign greater priority to gender issues and equal employment opportunities. In this regards, USAID LGA is cognizant that the number of M.Sc. scholarships issued under the predecessor LAND project was low. USAID LGA has begun discussions with the NRSs who will participate in the scholarship program to establish a quota for the number of women who will benefit from the program. USAID LGA proposed an ambitious quota of 30% but stakeholders expressed concerns that this may not be achievable due to the low number of female technical staff employed in land bureaus. This points to the larger issue of employment opportunities for women that will need to be addressed by the GYSAP.

The National Women Land Rights Taskforce (NWLRTF) established under the predecessor LAND project will play an important role in development of the GYSAP. The GS met with its representatives and learned that some of its members have left their positions and new members will need to be recruited. USAID LGA will actively recruit new members from key partner agencies including the Urban Planning Development and Construction Authority, and the NILU PO.

Additionally, the GS provided inputs and guidance to help develop the Community Land Governance Entity (CLGE) performance assessment tools that will help measure the extent to which provisions in community bylaws intended to protect the rights of women and youth to access community landholdings and resources are being implemented in practice.

During the next reporting period, the subcontract with Landesa will be executed and a first draft of the GYSAP produced. USAID LGA will help to reconstitute the NWLRTF and engage its members to provide analysis and comments to the draft Federal Valuation Regulation currently in development (Activity 1.3 above).

SUB-COMPONENT 1.2: IMPROVE TECHNICAL CAPACITY FOR SUITABLE LAND ADMINISTRATION AND USE PLANNING ACTIVITIES TO ADDRESS EMERGING ISSUES SUCH AS URBANIZATION, INDUSTRIALIZATION, AND YOUTH

ACTIVITY 1.6: SUPPORT GRADUATE-LEVEL DEGREE AND TECHNICAL VOCATIONAL EDUCATION AND TRAINING (TVET) PROGRAMS AND INTERNSHIP PROGRAMS IN GOE MINISTRIES

As requested by the NSC, USAID LGA revisited its criteria to award M.Sc. scholarships more equitably between federal and NRS land bureaus. It assessed a number of factors across NRS and city administrations that included current staffing levels and needs; scholarships awarded under the predecessor LAND project and performance of the awardees; number of female awardees under LAND; population size; and preferences for emerging NRSs including Afar, Gambela and Somali. Allocation to federal agencies looked more closely at the scale of their respective service delivery systems and critical need. Based on these revised criteria, USAID will propose at the next NSC meeting for its members' consideration the following allocation of the planned 100 M.Sc. scholarships to the federal and regional levels and to Technical Vocational Education and Training (TVET) centers:

- Federal agencies 23
- Regional rural land bureaus 33
- Regional urban land bureaus 27
- TVETs 17

Although GOE officials agree in principle to agreeing a cost-sharing scheme with USAID LGA to fund education and training opportunities, they have yet agreed to a concrete cost-sharing plan. USAID is developing a proposal for sharing costs and will continue discussions with officials to secure their agreement during the next reporting period.

ACTIVITY 1.7: SUPPORT ESTABLISHMENT AND STRENGTHENING OF THE NATIONAL LAND PROFESSIONALS ASSOCIATION

USAID LGA support is currently focused on assisting the Ethiopian Land Administration Professionals Association (ELAA) to re-register its legal status and become operational. USAID LGA collaborated with the Bahir Dar University Institute of Land Administration at Bahir Dar University (ILA/BDU) to form a committee to lead the re-registration effort. Thus far the ILA committee assisted the ELAA to submit all documents required for registration to the professional associations' registry agency. The registration agency advised the ELAA that it is required to open an office in Addis Ababa in order to be licensed. The EGII has graciously provided ELAA an office from which to operate. Currently, ELAA's registration application is pending approval.

During the next reporting period, provided the association is registered, USAID LGA will support the ELAA to convene a general assembly meeting to elect members of the executive committee to develop the association's strategic plan and its annual work plan.

SUB-COMPONENT 1.3: CONDUCT POLICY-ORIENTATED RESEARCH ON LAND GOVERNANCE AND PROVIDE SCALABLE SOLUTIONS TO IMPROVE LAND GOVERNANCE

ACTIVITY 1.8: SUPPORT POLICY-ORIENTED RESEARCH ON LAND GOVERNANCE

USAID LGA supported a full day a workshop on November 13, 2019 with members of ETHIOLANDNET, a network of land administration and use academics and experts from Ethiopia's state universities and research organizations to identify and agree thematic topics for grant research.

Participants included representatives from the MoA, six major Ethiopian universities and the Ethiopian Economic Association. In advance of the workshop, the participants conducted desk review of literature to identify potential research topics in their respective regions and consulted with regional LALU bureaus on their opinion of what priority topics for research. During the workshop, participants agreed a preliminary list of research topics.

USAID LGA will inform the NTC of the research priorities it is exploring and discuss the preliminary list of research topics with USAID for its concurrence during the next reporting period. Consensus on the research topics will inform the National Land Policy Research Agenda.

ACTIVITY I.9: SUPPORT ESTABLISHMENT OF LEARNING WOREDAS

No activities during this reporting period were included in the approved FY 2020 USAID LGA Work Plan to support development of Learning Woredas (LW). As reported previously, during USAID LGA initial consultations with GOE stakeholders, the MoA requested support to monitor progress towards achieving performance metrics tied to funding tranches under the \$500 million World Bank Climate Action through the Landscape Management Program for Results (CALM) project.

During this reporting period, USAID LGA agreed with the MoA modalities for seconding a Monitoring Evaluation and Learning (MEL) Specialist and Communications Specialist to assist the MoA establish its MEL system and produce a communications strategy as required under its CALM agreement with the World Bank. USAID LGA assisted the MoA to develop terms of reference for both positions and has begun to recruit for the positions. It is anticipated recruitment will be completed, USAID approval for the candidates obtained, and the specialists will begin to perform their duties on the CALM project.

ACTIVITY I.10: SUPPORT PILOTING OF SYSTEMATIC CERTIFICATION IN A SELECTED PERI-URBAN AREA

USAID LGA is collaborating closely with the MoUDC to develop, pilot and test “fit for purpose” approaches and technologies to increase efficiency and reduce time and costs of systematic urban land adjudication and registration (ULAR). The MoUDC agreed to implement the pilot in Dukem town located in Oromia NRS. The envisioned fit for purpose approaches and technologies include the use of drones or unmanned aerial vehicles (UAV) and CORS to produce digital imagery and vectorize polygons to create a registration base map of urban parcels; and the use of mobile data collection devices (including tablets or Android telephones) to collect rights and text data pertaining to each urban parcel mapped.

Tetra Tech will subcontract its small business partner and member of its STARR II IDIQ consortium, Resonance, to assess and recommend the most appropriate mobile data collection technologies and tools to be utilized in the pilot. The assessment will build on InnoLA’s assessment (Activity I.4 above) to ensure the data collection technology has the necessary functionality to store and migrate data into a unified LIS. USAID LGA has developed the scope of work for this technical assessment and anticipates Resonance’s expert consultant will be deployed to Ethiopia and produce a draft assessment report during the next reporting period.

Additionally, USAID LGA assisted OSLAUB to develop an Action Plan to guide implementation of the pilot. It is expected the Action Plan will be approved during the next reporting period.

3.0 COMPONENT 2: EXPANDING COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS

SUB-COMPONENT 2.1: EXPAND COMMUNAL LAND TENURE SECURITY IN PASTORAL AREAS THROUGH IMPROVED POLICY AND LEGAL REFORM

ACTIVITY 2.1: SUPPORT DEVELOPMENT OF PASTORAL RIGHTS LEGISLATION

Both Oromia and Afar NRSs' draft Pastoral Lands Registration Regulations were developed with support provided by the predecessor LAND project but were pending passage at the time of the project's close. USAID LGA's initial task to support finalization of both regulations is to assess performance of the CLGEs established in both NRSs' with LAND support. The assessments will inform both revisions to the draft regulation and support USAID LGA will provide to help strengthen governance capacity of CLGEs. The performance assessments were conducted in Oromia NRS during the reporting period and are discussed under Activity 2.2 below.

Further work to finalize the Oromia regulation, however, has been delayed due to security concerns. USAID LGA has discussed the importance of finalizing the regulation with the Vice President of the NRS. The COP will continue to dialog with the Vice President and is hopeful progress will be made in the next reporting period.

Similarly, progress to finalize the Afar regulation has been delayed due to on-going border conflicts and security concerns. USAID LGA was unable to assess performance of the established CLGEs and advance finalization of the regulation. The security situation in Afar appears to be more tenuous. Government officials are devoting their time and attention to these matters and have not been available to provide required authorization to finalize the regulation.

In Somali NRS, USAID agreed with SBANRD officials to conduct rapid assessments of customary organization and resource management practices to inform legislative development. Legislation to be developed in Somali NRS include the Pastoral Communal Land Administration and Use Proclamation, Pastoral Communal Land Registration and Management Regulation, and the Pastoral Communal Land Valuation Directive. The assessments are also a pre-requisite for activities to demarcate and register pastoral community landholdings and is discussed under Activity 2.3 below.

SUB-COMPONENT 2.2: DEVELOP A SCALABLE APPROACH FOR LAND DEMARCATION AND CERTIFICATION IN COLLABORATION WITH COMMUNITY INSTITUTIONS FOR PASTORALIST COMMUNITY LANDS

ACTIVITY 2.2: SUPPORT STRENGTHENING OF PASTORAL INSTITUTIONS

The USAID LGA's Pastoral Land Tenure and MEL Specialists, in collaboration with OSLAUB regional and zonal experts, conducted a performance assessment of the Dirre, Golbo and Malbe CLGEs located in Borana Zone and established during the LAND project. The assessment began on December 21, 2019 and is expected to end on January 3, 2020. Initial findings from the assessment have begun to shed light on areas where additional strengthening support is needed to improve governance capacity as well as more effectively engage communities in USAID LGA's support to complete adjudication and demarcation of the Gomole and Wayama community landholdings in the near future. The assessment

report will be completed in the next reporting period and USAID LGA will share its detailed findings with OSLAUB officials and USAID.

Due to the security situation, USAID LGA was unable to support the Gomole and Wayama communities in Borana Zone to establish their respective CLGEs in advance of USAID LGA support to OSLAUB to demarcate and register their boundaries. As noted in Activity 2.3 below, however, OSLAUB has agreed to begin activities to secure the Gomole community's landholding during the next reporting period. The work will begin by first assessing the capacity of the community's CLGE.



Photo: USAID LGA assesses performance of Borana Pastoral Communities' CLGEs.

The assessment of CLGEs established in Afar NRS with support from the predecessor LAND project was also delayed due to the security situation. USAID LGA will continue the discussion with regional officials and closely monitor the security situation during the next reporting period.

ACTIVITY 2.3: DEVELOP SCALABLE APPROACHES TO DEMARCATATE AND CERTIFY PASTORAL LANDHOLDINGS AND SUPPORT PARTICIPATORY LAND USE PLANNING

In Oromia NRS, USAID LGA secured agreement with OSLAUB officials to begin activities to adjudicate, demarcate and register the Gomole community's landholding during the coming reporting period. OSLAUB expressed concerns about the security situation in the area around the Wayama community land informed the Activity it will need to stabilize before beginning these activities. Similarly, the security situation will need to stabilize before USAID LGA can begin its support to finalize the process to register community landholdings in Afar NRS.

In Somali NRS, USAID secured agreement with SBANRD officials to pilot its work to secure communal land rights of pastoral communities in the Harshin and Obere *woredas*. According to the action plan agreed with SBANRD, USAID LGA will begin its support by conducting a rapid assessment of the customary organization and resource management rules and practices of these communities as well as those of their neighboring communities.

Additionally, USAID Land Policy and Land Administration and Use Specialists disseminated lessons learned from the LAND project's support to demarcate pastoral community boundaries to participants at the Conflict Sensitive Aid (CSAID) course training session on December 10, 2019. The presentations focused on the use of fit for purpose technologies, and participatory methods and engagement with customary dispute resolution mechanisms to help mitigate the risk of conflict and facilitate consensus on community boundaries. The presentations also highlighted the exemplary collaboration between USAID's LAND and Pastoralist Areas Resilience Improvement and Market Expansion (PRIME) projects in helping to strengthen pastoralists land rights and sustainable use of grazing resources through participatory land use planning.

4.0 MONITORING, EVALUATION, AND LEARNING

USAID LGA Monitoring, Evaluation and Learning (MEL) Specialist participated in USAID Data Management Systems training on the Feed the Future Monitoring System (FTFMS) and Development Information Solutions (DIS). As required under these systems, USAID LGA uploaded baseline and target data for the following indicators for the last reporting period in the respective USAID Data Management Platforms.

Feed the Future Monitoring System (FTFMS):

- EG10.4-7 (Tenure right/certification), EG10.4-8 (Perception), YOUTH 3 (Access to productive economic resources) and GNDR 2 (Access to productive economic resources)

Development Information Solution (DIS):

- Indicators considered: EG10.4-2 (Knowledge enhancement), EG10.4.3 (Dispute cases/ dispute resolution), EG10.4-4 (Access to service), and EG10.4.7 (Tenure right/certification)

The MEL Specialist developed a three-day MEL training program for the USAID LGA technical team. Topics include MEL Concepts, USAID LGA's MEL Plan, MEL Tools, Field Monitoring and Supportive Supervision Techniques, Data Quality Management (DQA), Evaluation and Assessments, Knowledge Management (KM), and Collaborating, Learning and Adapting (CLA) approach. A three-days MEL training will be provided for the staff during the next reporting period.

The MEL Specialist, with support from the Tetra Tech home office MEL Advisor has begun to develop tools and methodologies for collecting baseline data with which to measure Activity progress. It is expected the tools and methodologies will be finalized in the next reporting period and collection of data will begin. USAID LGA COP, DCOP and home office MEL advisor and PM will collaborate closely with the MEL Specialist to strengthen and finalize the tools for accurate data collection.

A major component of the REILA Phase II project is to assist the MoA to develop a MEL framework for Ethiopia's land sector. USAID LGA's COP, DCOP and MEL Specialist met with the REILA II MEL team, including its consultant Gavin Adlington, to discuss USAID LGA's experience to inform the framework's scope and share their comments on the draft framework document. The MEL Specialist also participated in a REILA II supported two days' workshop (November 6 and 7, 2019) where he provided technical inputs and supported revisions to help improve the draft MEL strategy for implementing the framework.

The table below summarizes progress made to date to achieve FY 2020 performance indicator targets. Given that the period of implementation covers only seven months, current progress is limited.

Table 1. USAID LGA Performance Indicator Tracking and Summary Table

| Ind. # | Indicator | Reporting Frequency | Baseline Values | FY20 targets | FY20 Q1 Achievement | FY20 Q2 Achievement | FY20 Q3 Achievement | FY20 Achieved to date (%) | Remarks / Notes |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|-----------------|--------------|---------------------|---------------------|---------------------|---------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Purpose: Land governance at national, regional and local levels strengthened, land-related conflicts reduced, and sustainable and productive use of land and natural resources promoted | | | | | | | | | |
| IRI: Land Governance System Strengthened | | | | | | | | | |
| 5 | Percent of people with access to a land administration or service entity, office, or another related facility that the project technically or physically establishes or upgrades who report awareness and understanding of the services offered [EG.10.4-4, Outcome] | Y3 and Y5 | TBD | 10% | 0 | | | | This is an outcome level indicator that will be measured in Year 3. |
| Sub-IRI.1: Land governance policies and laws strengthened | | | | | | | | | |
| 1 | Number of agricultural and nutritional enabling environment policies analyzed, consolidated on, drafted or revised, approved, and implemented with USG assistance [EG.3.1-12, Outcome] | Quarterly (Stages 1-3) | 0 | 1 | 0 | | | | No data for the quarter |
| 2 | Number of specific pieces of land tenure and property rights legislation or implementing regulations proposed, adopted, and/or implemented positively affecting property rights of the urban and/or rural poor as a result of USG assistance [EG.10.4-1, Outcome] | Quarterly (Stages 1-3) | 0 | 12 | 2 | | | | Proclamation No. 1161/2019 was enacted in Sept. 2019. The Federal Valuation Regulation was drafted in Dec. 2019. Public consultation is continuing. |

| Ind. # | Indicator | Reporting Frequency | Baseline Values | FY20 targets | FY20 Q1 Achievement | FY20 Q2 Achievement | FY20 Q3 Achievement | FY20 Achieved to date (%) | Remarks / Notes |
|----------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------|-----------------|--------------------------|---------------------|---------------------|---------------------|---------------------------|--------------------------------------------------------------|
| 18 | Number of research studies conducted on land administration and land use issues [that influence the policies or programs of the Government of Ethiopia] [Custom, Output] | Quarterly | 5 | 0 | 0 | | | | Development of the National Research Agenda is on-going. |
| Sub-IRI.2: Land rights clarified and registered to reduce conflict and enhance enabling environment for economic growth | | | | | | | | | |
| 4 | Number of land and property rights disputes resolved by local authorities, contractors, mediators, or courts as a result of USG assistance [EG.10.4-3, Outcome] | Quarterly | 0 | 81 | 0 | | | | No data for the quarter. |
| 6 | Number of parcels with relevant parcel information corrected or incorporated into an official land administration system as a result of USG assistance [EG.10.4-5, Output] | Quarterly | 0 | 1,500 peri-urban parcels | 0 | | | | Development of the urban adjudication pilot is in process. . |
| Sub-IRI.3: Land administration capacity enhanced to better develop land-use plans for productive use of land and effective service delivery | | | | | | | | | |
| 3 | Percent of individuals trained in land tenure and property rights as a result of USG assistance who correctly identify key learning objectives of the training 30 days after the training [EG.10.4-2, Outcome] | Quarterly | 0 | 80% of all trainees | 0 | | | | Trainings to be delivered in upcoming quarters. |
| 7 | Number of land administration and land use personnel with a reported stronger capacity [Custom, Outcome] | Annual | TBD | 12 | 0 | | | | Trainings to be delivered in upcoming quarters. |

| Ind. # | Indicator | Reporting Frequency | Baseline Values | FY20 targets | FY20 Q1 Achievement | FY20 Q2 Achievement | FY20 Q3 Achievement | FY20 Achieved to date (%) | Remarks / Notes |
|---------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------|---------------------|-----------------|----------------|---------------------|---------------------|---------------------|---------------------------|--------------------------------------------------------------------|
| 8 | Number of land administration and land use training curricula materials successfully developed and distributed [Custom, Output] | Quarterly | 0 | 1 | 0 | | | | No data for this quarter. |
| 9 | Amount of GOE resources leveraged in support of training on land tenure and property rights [Custom, Output] | Annual | 0 | ETB 388,000 | 0 | | | | To be reported annually. |
| IR2: Communal land Tenure security in pastoral areas expanded | | | | | | | | | |
| 11 | Number of adults who perceive their tenure rights to land or marine areas as secure as a result of USG assistance [EG.10.4-8, IM-level] | Annual | TBD | 45,900 | 0 | | | | To be reported annually. |
| 13 | Number of pastoral communities with demarcated and certified land rights [Custom, Output] | Quarterly | 0 | 2 | 0 | | | | Demarcation activities in Oromia NRS to begin in the next quarter. |
| Sub-IR 2.1 The pastoral community landholdings demarcated and registered | | | | | | | | | |
| 10 | Number of adults with legally recognized land or marine tenure rights as a result of USG assistance [EG.10.4-7 IM-level] | Quarterly | 0 | 51,000 | 0 | | | | Demarcation activities in Oromia NRS to begin in the next quarter. |
| 12 | Number of households or organizations with legally recognized land or marine tenure rights as a result of USG assistance [Custom, Output] | Quarterly | 0 | 25,500 | 0 | | | | Demarcation activities in Oromia NRS to begin in the next quarter. |

| Ind. # | Indicator | Reporting Frequency | Baseline Values | FY20 targets | FY20 Q1 Achievement | FY20 Q2 Achievement | FY20 Q3 Achievement | FY20 Achieved to date (%) | Remarks / Notes |
|--------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------|-----------------|--------------|---------------------|---------------------|---------------------|---------------------------|-----------------------------------------------------------------------------------|
| 17 | Number of hectares (in millions) mapped, demarcated, and adjudicated [Custom, Output] | Quarterly | 0 | 1 million | 0 | | | | Demarcation activities in Oromia NRS to begin in the next quarter. |
| Sub-IR 2.2 Customary institutions strengthened to be democratic and inclusive, creating access to productive resources for women and youth | | | | | | | | | |
| 14 | Number of inclusive, pastoral community institutions established [Custom, Output] | Quarterly | 0 | 2 | 0 | | | | Support to establish CLGEs to begin in Oromia NRS during the next quarter. |
| 16 | Number of pastoral community bylaws developed [Custom, Output] | Quarterly | 0 | 2 | 0 | | | | Support to establish CLGEs to begin in Oromia NRS during the next quarter. |
| Sub-IR 2.3 Participatory land use plans developed that contribute to sustainable and productive use of rangeland resources, including livestock | | | | | | | | | |
| 15 | Number of pastoral community land use plans developed [Custom, Output] | Quarterly | 0 | 2 | 0 | | | | Pastoral community land use plans to be developed after demarcation is completed. |
| Cross-Cutting Indicators | | | | | | | | | |
| 19 | YOUTH-3: Percentage of participants in USG-assisted programs designed to increase access to productive economic resources who are youth (15-29) [IM-level] | Quarterly | TBD | 10% | 0 | | | | No data for this quarter. |

| Ind. # | Indicator | Reporting Frequency | Baseline Values | FY20 targets | FY20 Q1 Achievement | FY20 Q2 Achievement | FY20 Q3 Achievement | FY20 Achieved to date (%) | Remarks / Notes |
|--------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------|-----------------|--------------|---------------------|---------------------|---------------------|---------------------------|---------------------------|
| 20 | GNDR-2 Percentage of female participants in USG-assisted programs designed to increase access to productive economic resources | Quarterly | 0 | 50% | 0 | | | | No data for this quarter. |
| 21 | GNDR-4 Percentage of participants reporting increased agreement with the concept that males and females should have equal access to social, economic, and political resources and opportunities | Y5 | TBD | 1% | 0 | | | | To be measured in Year 5. |

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